Prison-based Gerrymandering in Vermilion County, IL

The Supreme Court requires counties to update their legislative districts once per decade so that each district contains the same population, giving each resident equal representation in county government. The US Census Bureau counts people where they are incarcerated, not where they are from, and when the Census figures do not reflect the county’s population, democracy suffers.

The problem

- The Census Bureau counts incarcerated people as residents of the prison, but Illinois law explicitly states that: “a person confined in prison under the judgment and sentence of a court does not thereby change his residence.” *County of Franklin v. County of Henry*, 26 Ill.App. 193 (Ill.App. 2 Dist. 1887).

- Vermilion County has nine districts of about 9,300 people each, but when drawing the district lines, the county included the 1,821 people incarcerated at the Danville Correctional Center in District 9.

- Vermilion’s 9th District derives 20% of its population from the prison. This means that 80 residents in this district have the same voting power as 100 residents in the other districts.

What other counties do

- Ten Illinois counties with large prisons exclude the prison population when apportioning local government.

- The Illinois courts have given counties the discretion to choose the population base used for redistricting. The decision to exclude the prison populations during redistricting therefore belongs to each county.

Solutions for Vermilion County

- Vermilion County should exclude the prison population when it updates its legislative districts after the 2010 Census.

Example Counties with Solutions

**Fayette County:**
Excluded prisoners prior to drawing its 7 legislative districts; otherwise the district which includes Vandalia Correctional Center would have been more than 46% prisoners.

**Montgomery County:**
Redistricting based on uncorrected Census data would have resulted making the Graham Correctional Center half of either district 3 or 4 giving those residents twice the influence of anyone else in the county.

**Christian County:**
Declares on its official map of the districts that “Population does not include Taylorville Correctional Center.”

**Fulton County:**
Chose to base its districts on registered voters rather than the Census so that Illinois River Correctional Center would not dilute the votes of the residents of other districts in the county.